AGOA AND BOTSWANA

THE AFRICAN GROWTH AND OPPORTUNITY ACT



Botswana is one of currently 35 Sub- Saharan African countries that benefit from preferential access to the United States market under the African Growth and Opportunity Act (AGOA), which grants +- 6,700 products duty-free status.

United States importers of products that are made in Botswana are able to import these goods duty-free, resulting in enhanced price competitiveness. These preferences are currently available until end September 2025, unless the AGOA legislation is extended or replaced by another arrangement beyond that date.

BOTSWANA'S PREFERENTIAL MARKET ACCESS TO THE UNITED STATES 46% **39** % Duty-free Duty-free under RREAKDOWN under general U.S. tariff OF TARIFF AGOA / GSP rules (MFN) TREATMENT general **Normal Tariff** NN AGNA preferences Relations (NTR) RENEFICIARIES' POTENTIAL EXPORTS TO THE 3% **LINITED STATES 12** % Tariff lines that are Duty-free subject to standard under AGOA'S U.S. import duties textile provisions

WHAT IS AGOA?

- O AGOA, the acronym for the African Growth and Opportunity Act, forms part of United States trade legislation, having been signed into law in May 2000 as Public Law 106. It offers special access to the U.S. market for qualifying exports from Sub-Saharan African beneficiary countries including Botswana, but also provides a framework for other US support to, and engagement with, African countries. AGOA was originally set to expire after 8 years (in 2008) but has subsequently been extended a number of times, most recently in 2015 for a period of 10 years (now set to expire only in 2025 unless further extended by the U.S. Congress).
- O AGOA broadens and enhances the trade preferences of the U.S. Generalized System of Preferences (GSP). While virtually all products that are GSP eligible also qualify under AGOA, the coverage of AGOA preferences is significantly greater. It is important to note that the GSP is subject to more regular congressional re-authorization and last 'expired' at the end of 2020; AGOA is therefore currently the only preferential market access arrangement that provides qualifying Sub-Saharan African beneficiary countries with duty-free access to the U.S. market, for approximately 6,700 products, including in numerous categories generally considered to be 'sensitive'.
- Qualifying products* under AGOA include textiles and clothing, motor vehicles and parts, many agricultural products including nuts, leather products, chemicals, wine, travel luggage, machinery and equipment, and many more.

AGOA IV AMENDMENTS

AGOA legislation is extended from 2008 to 2015. The special provisior for apparel are again extended, to 2012

* Subject to complying with the Rules of Origin (local processing/content requirements)

2015 - 2025

AGOA legislation receives a makeover with numerous changes. It is extended to 2025

P0ST-2025

DISPENSATION

DEPENDS ON

HS CONGRESS

RENEWAL

AGOA RULES OF ORIGIN

RULES OF ORIGIN (RoO) are prescribed criteria used to determine the national origin of a product. RoO form an integral part of preferential trade arrangements, and help ensure that market access preferences are correctly linked to imports from an AGOA beneficiary country. AGOA has different RoO criteria for apparel, and general goods. The RoO prescribe the minimum processing or local content required for a product to obtain origin status of the (exporting) country: only 'originating' products receive preferential entry (into the United States) in terms of the AGOA legislation.

AGOA RULES OF ORIGIN: TEXTILES AND CLOTHING

- Qualifying apparel (garments) must be made up locally (cut, make, trim); however fabric sourced from anywhere in the world* may be used for this purpose.
 * BOTSWANA QUALIFIED FOR THE 'THIRD COUNTRY FABRIC' PROVISION ON 27 AUGUST 2001
- Textiles (yarns, fabric of Chapters 50-60, and 63) from Botswana or any other AGOA 'lesser developed beneficiary country' also qualify under AGOA provided that they are wholly produced from local fibres, yarns, fabrics, or components knit-to-shape in such countries.

AGOA RULES OF ORIGIN: OTHERS PRODUCTS

US President Bill Clinton signs AGOA into law, with strong bipartisan support in the U.S. Congress. Originally set to expire in 2008

AGOA SIGNED INTO LAW

AGOA II AMENDMENTS

Technical amendments and clarifications to the legislation. **Botswana** and Namibia earn special status under 'wearing apparel' rules

AGOA III AMENDMENTS

The special provisions for apparel (i.e. flexible Rules of Origin) are extended to 2007; Mauritius receives wearing apparel rules concession similar to LDC countries

Products must be the 'growth, product or manufacture' of one or more AGOA beneficiary countries, or if some imported / non-originating materials are used, the cost of local materials + direct cost of processing must equal at least 35% of the product's appraised value at the US port of entry. Up to 15% (of the 35%) may consist of U.S.

BASIC AGOA EXPORT CHECKLIST

AGOA V AMENDMENTS

The apparel provisions for LDC countries are extended to 2015,

considered critical for the African apparel manufacturing sector

- Correctly identify the unique HTS tariff code of product SEE: HTTPS://HTS.USITC.GOV [TURN OVER PAGE FOR QR CODE]
- Check if product is AGOA / GSP eligible (0% duty)
 [TARIFF CODE 'D' FOR AGOA, OR 'A' FOR GSP]
- Alternatively: Check aplicable duty, or whether duty-free status under general US import tariff rules
- Ensure compliance with Rules of Origin requirements
- Obtain certificate of origin / endorsement from national customs / revenue service



U.S. - Botswana trade 2000-2022 800 Botswana's exports to the U.S. 2022 : \$464 million 700 U.S. exports to Botswana 2022 : \$25 millio 600 Balance of Trade 2022 : \$489 mi 400 300 200 100

Trade in goods between the U.S. and Botswana	2000	2021	2022
Botswana's exports to the United States	\$ 41m	\$ 255m	\$ 489m
United States exports to Botswana	\$ 31m	\$45m	\$ 25m
Balance of Trade (pos. value = in favour of Botswana)	\$ 9m	\$ 210m	\$ 463m
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Data in \$ million. Source: USITC Dataweb database.
U.S. domestic exports (FAS) vs. U.S. imports for consumption (at customs value)

swana sources a diverse range of mainly manufactured goods from the United States, uding products for the aviation sector, machinery (construction and agriculture sector), as I as various other types of equipment and technology. Following a decline in 2019-2020, two-way trade has increased substantially, driven by Botswana's rising diamond exports to

The leading U.S. exports to Botswana over the period 2021 - 2022 are listed below.

	2021 2022	2021 2022
~	Special classification provisions \$22m \$12m Other general purpose machinery	\$0.3m \$1.4m
2000 2002 2004 2006 2008 2010 2012 2014 2016 2018 2020 2022	Aerospace products \$4.7m \$1.9m Engines and transmission equipment	\$0.2m \$0.7m
	Agri and construction machinery \$3.5m \$1.8m Other fabricated metal products	\$0.9m \$1.0m
Potewana's exports to the United States by programme 2000 2022 S million	Control instruments \$1.7m \$1.7m Communications equipment	\$0.8m \$1.0m
Botswana's exports to the United States, by programme, 2000-2022 \$ million		

	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Exports under AGOA	0	0	3.7	6.3	20.1	30	28.2	31.3	15.8	12.4	11.6	15.5	10.4	5.9	9.5	8.3	4.8	1	0	0	0	0.1	0.2
Exports under GSP	2.9	1.2	0.9	0	0	0	0	0.3	0.1	0	0	1.6	1.8	0.1	0	0	0.1	0	0	0	0	0	0
No preferences claimed	38	20	25	7.3	53	148	224	156	203	120	158	276	211	272	309	217	440	775	482	277	180	255	488.4
TOTAL country exports to U.S.	41	21	30	13.6	73	178	252	188	219	132	170	293	224	278	318	225	445	776	482	277	180	255	489

Data in \$ million. Source: USITC Dataweb database, Totals may not perfectly correspond due to rounding * The GSP had not been re-authorized in 2021/2022 and any preference claim is deferred

Leading exports from Botswana to the United States in 2022, by product

Non-industrial diamonds, worked, but not mounted > \$400m - Duty-free for Botswana (NTR) Non-industrial diamonds, unworked or simply sawn > \$86m - Duty-free for Botswana (NTR) Industrial diamonds, unworked -→ \$0.71m - Duty-free for Botswana (NTR) Starter motors and starter-generators — \$0.13m - Duty-free for Botswana (NTR) Television cameras → \$0.11m - Duty-free for Botswana (NTR) **Musical instruments** \$0.07m - Duty-free for Botswana (NTR) Parts and accessories of motor vehicles -♦ \$0.05m - Duty-free for Botswana (NTR) NTR: Normal Tariff Relations (standard U.S. tariffs)

New York, New York - \$478m (+92%) Products shipped: Diamonds Los Angeles, California - \$3.9m (+315%) Products shipped: Diamonds New Orleans, Louisiana - \$2.8m (+80%) Products shipped: Clothing, Coffee Cleveland, Ohio- \$1.4m (+77%)
Products shipped: Diamonds, electrical goods

% denotes year-on-year change 2021-2022

Overview: Botswana's duty-free exports to the United States

Botswana's exports to the U.S. grew significantly until 2017 (\$776m) after which they declined to \$180m in 2020, prior to rebounding to \$489m in 2022. Exports have became concentrated in natural resources, specifically diamonds. In recent years, the only noteworthy non-diamond exports to the U.S. have been garments (up until 2017), with exports under AGOA preference falling away almost entirely.

While Covid-19 appears to significantly affect trade in recent years, there has been a significant increase in Botswana's exports to the U.S. in 2021-2022.

Botswana's main imports from the US comprise special classification provisions (e.g. goods returned after repair), machinery, metal products, aircraft parts etc.

Very few of Botswana's products overall are subject to U.S. import duties* and in 2022 virtually all of Botswana's exports to the US entered the US duty-free (approximately \$8,000 in duties were payable on U.S. imports of certain musical instruments, synthetic diamonds, and certain parts of motor vehicles). Each of these goods (incl. HTS 9207.10.00 and HTS 8708.99.68), duties were paid despite the goods qualifying for AGOA preference. Obtaining preferential entry into the U.S. always depends not only on the AGOA status of a product, but complying with the Rules of Origin criteria (see Page 1).



Botswana's National AGOA Response Strategy

The 10-year AGOA extension currently in place from 2015 to September 2025 recommends that each AGOA-beneficiary country develops an AGOA utilization (response) strategy. In January 2021, Botswana published a revised national AGOA response strategy for the period through 2025, updating and refocusing its earlier 2017 AGOA strategy. The revised strategy places a greater focus, inter alia, on efforts that support Botswana firms in their efforts the period processor and the processor of the period by the processor of the period by t efforts to become export-ready, thereby ensuring a better balance between interventions that are focused on market access, and capacity building.



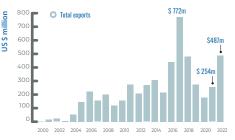
View the Strategy

SELECTION OF BOTSWANA'S EXPORTS TO THE UNITED STATES SINCE 2000

Diamonds (HTS 7102)

2022: \$487 million in exports to the U.S.

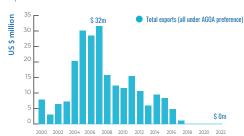
Botswana's exports to the US are concentrated in diamonds classified under HTS heading 7102; in 2022 these represented 99.6% of Botswana's U.S.-bound export trade. Most of these now comprise (worked) non-industrial diamonds, following the steep decline in the export of unworked non-industrial diamonds, which a few years previously (2017) still accounted for more than 80% of Botswana's diamond exports to the U.S.



Apparel products (HTS Ch. 61 + 62)

2000-2022: \$230 million exports to the U.S.

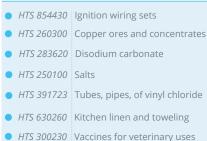
Over the years, AGOA has provided a valuable competitive edge to Botswana apparel exporters, including favourable RoO that allow the use of third country fabric inputs. In recent years, the country's textile exporters have focused more on the local and regional market; notwithstanding this development and although no U.S. exports occured in 2018-2022, the country continues to enjoy the same preferential market access to the U.S. at least until September 2025 under AGOA.



strong rise in diamond exports to the US, and declining exports from sectors such as the apparel sector. The following products are however among those exported in significant quantities by Botswana to other destinations, and each would qualify for duty-free entry to the U.S. market. HTS 854430 | Ignition wiring sets

OTHER POTENTIAL EXPORTS FROM BOTSWANA

Botswana's exports to the U.S. have become less diversified in recent years, following the







Trade Data











Business





US Embassy







